



LLMs for Metadata Enrichment and Question Answering in Open Data

Some Results and Lessons Learned

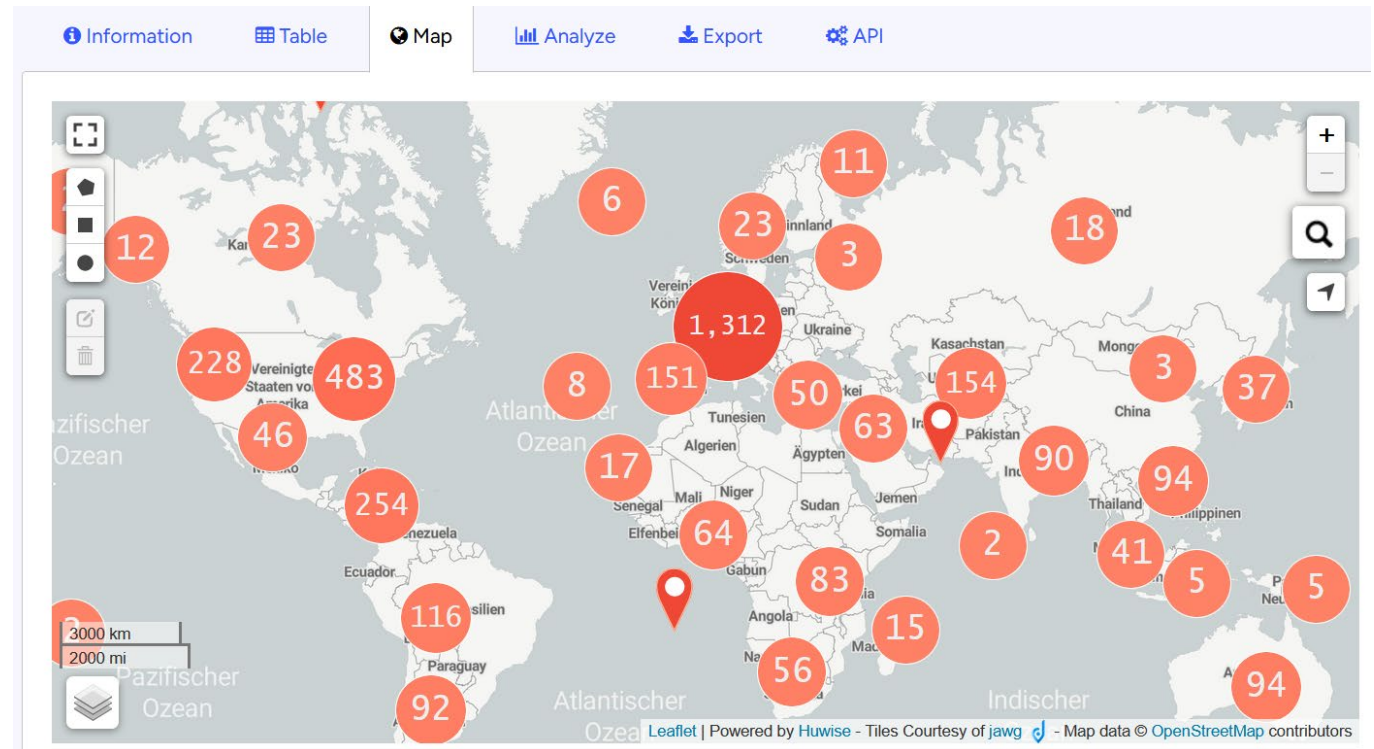
Lisa Wenige with Mark Markgraf, Lena Tohoff and Doreen Straß
Hochschule Merseburg

03.06.2026, LSWT 2026

Open Data Question Answering - Motivation

Growing Significance of Open Government Data in recent years

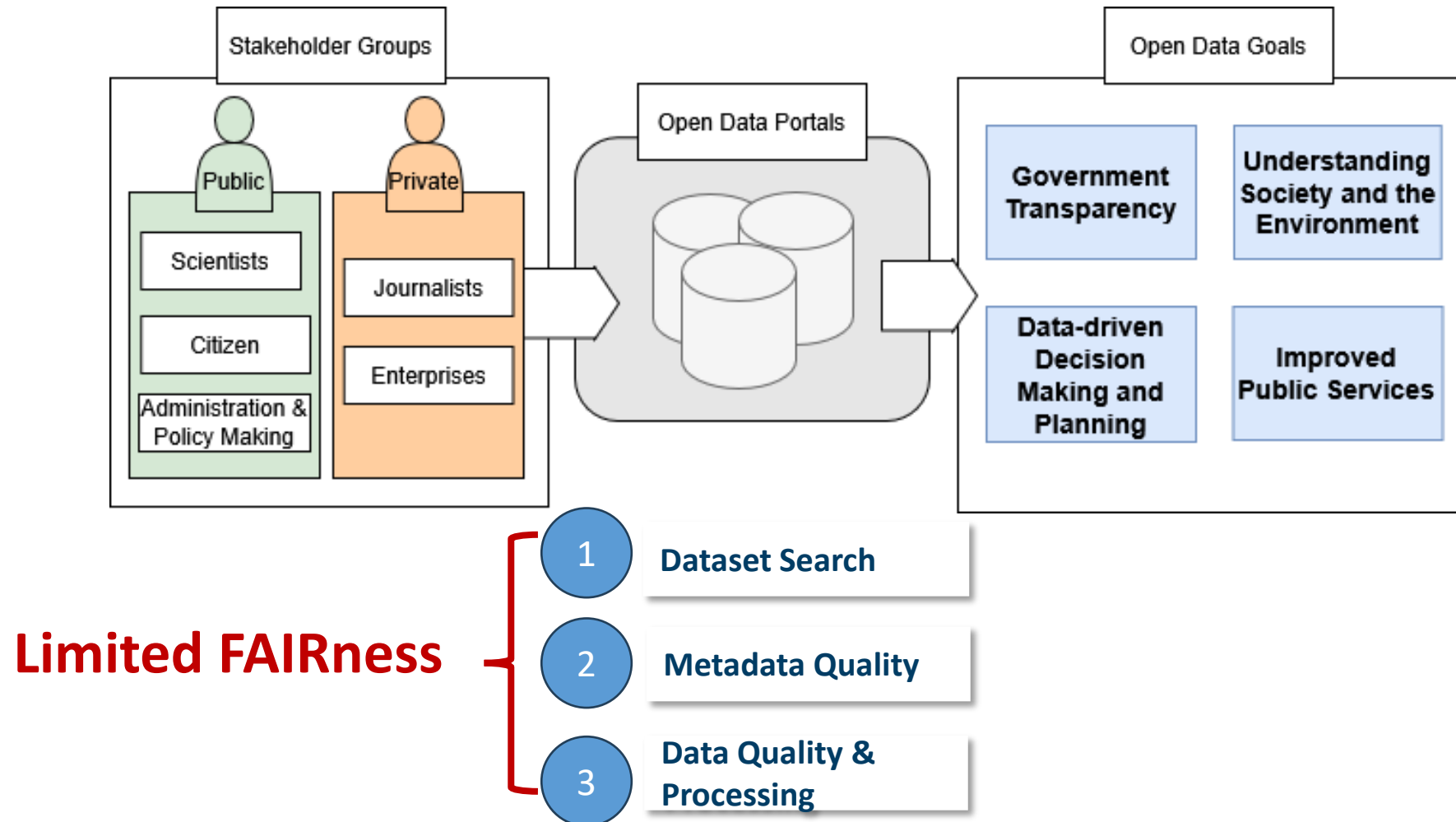
- **Growing number of open data portals and datasets**
⇒ More than 3,700 data portals listed in Open Data Inception by Open Data Hub (compared to approx. 2,600 portals 10 years ago)
- **High Value Data (HVD) directive by the European Union in 2023**



Map of Open Data portals worldwide (<https://opendatainception.io/>)

Open Data Question Answering - Motivation

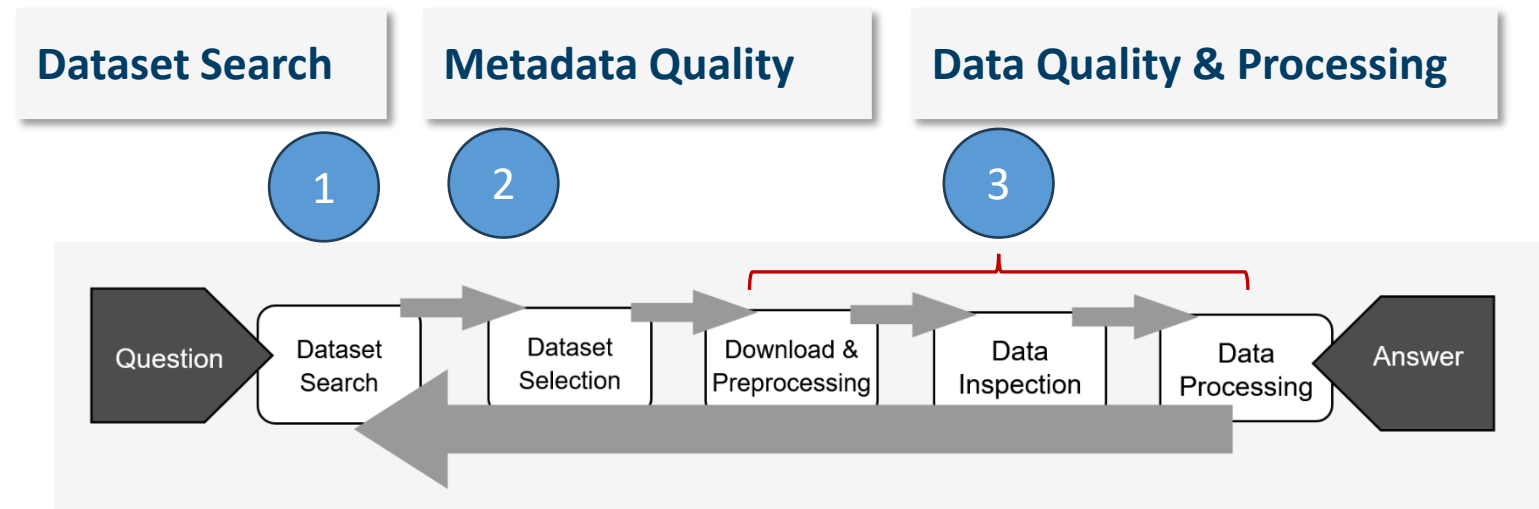
Current Dataset Access Limitations



Open Data Question Answering (ODQA)

- The typical ODQA workflow is labor-intensive and mostly executed manually
- Dataset access limitations potentially hinder correct question answering at each workflow step

ODQA-Workflow



Open Data Question Answering – Challenges

The screenshot shows the GovData website interface. At the top, there's a search bar with the text 'Nach Datensätzen suchen' and a 'Suchen' button. Below the search bar, there's a feedback link: 'Wie zufrieden sind Sie mit den Suchergebnissen auf GovData? Wir freuen uns, wenn Sie sich zwei Minuten Zeit nehmen, um uns Feedback zu geben. An Umfrage teilnehmen'. The main content area displays '135.511 Treffer' (135,511 hits) and a list of search results. The first result is 'Studierendenwohnheime, Wohnheimplätze, Studierende sowie Wohnheimplatzrelationen nach Hochschulorten' with a table 2.5.68. The second result is 'Wissenschaftliches und künstlerisches Personal nach Herkunftsstaaten' with a table 2.5.51. The third result is 'Bildungsausländerinnen und Bildungsausländer nach Herkunftsstaaten' with a table 2.5.50. The fourth result is 'Bildungsinländerinnen und Bildungsinländer nach Herkunftsstaaten' with a table 2.5.35. Each result includes a 'Datensatz' (Dataset) label, the title, the table number, and a link to the dataset. The left sidebar contains filter options for categories, date formats, licenses, openness of license, data providers, keywords, and data services. The top navigation bar includes 'Daten', 'SPARQL', and 'Informationen'.

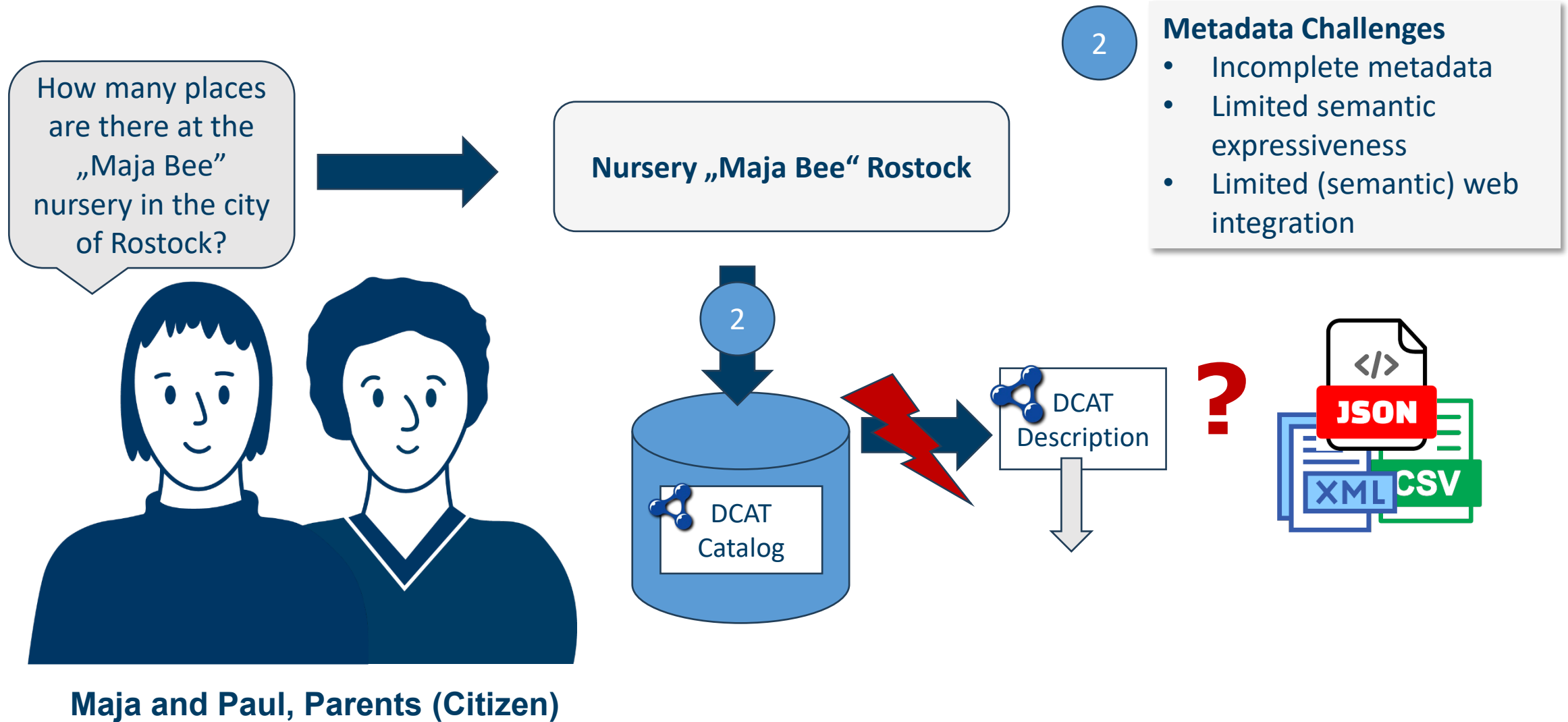
1

Dataset Search

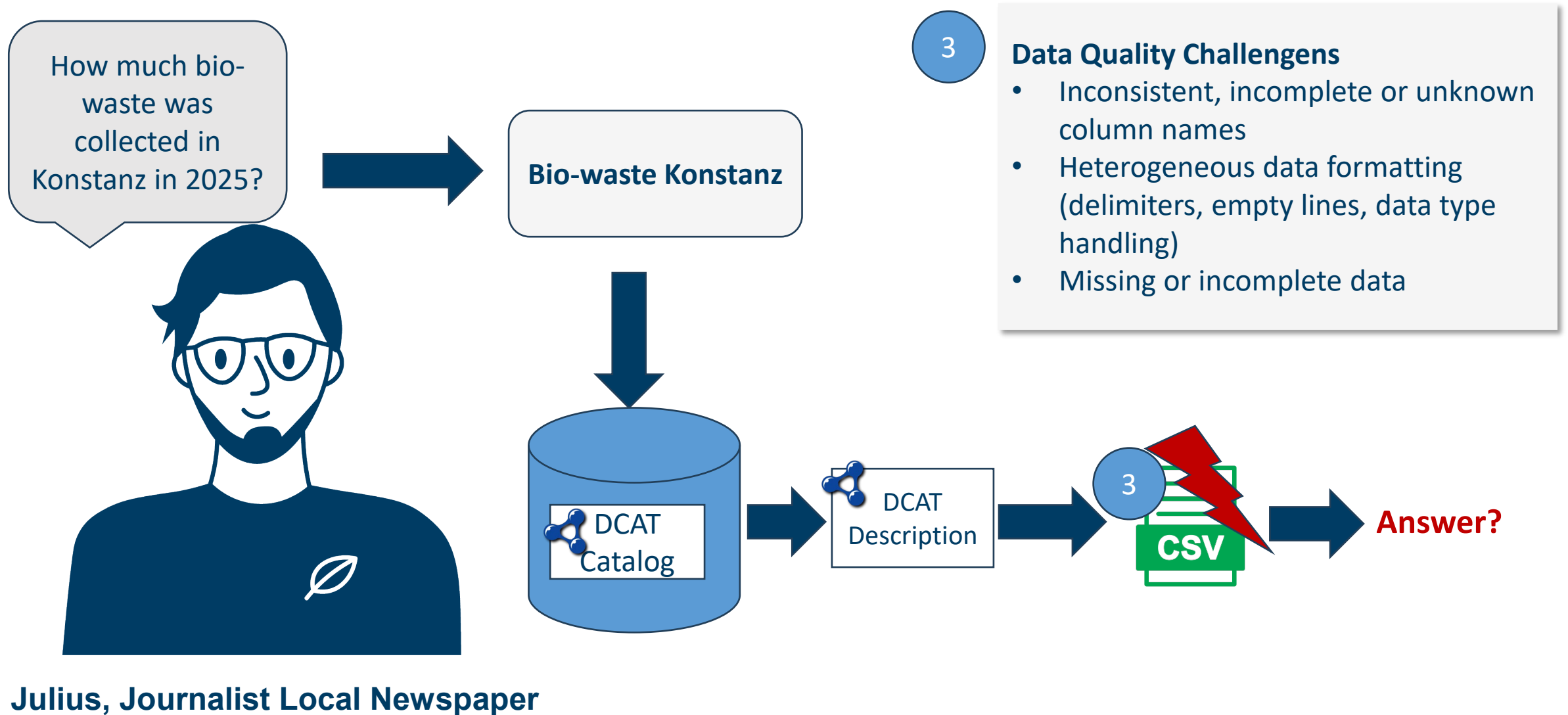
- Search interfaces are designed for expert users
- Sparse retrieval

<https://www.govdata.de>

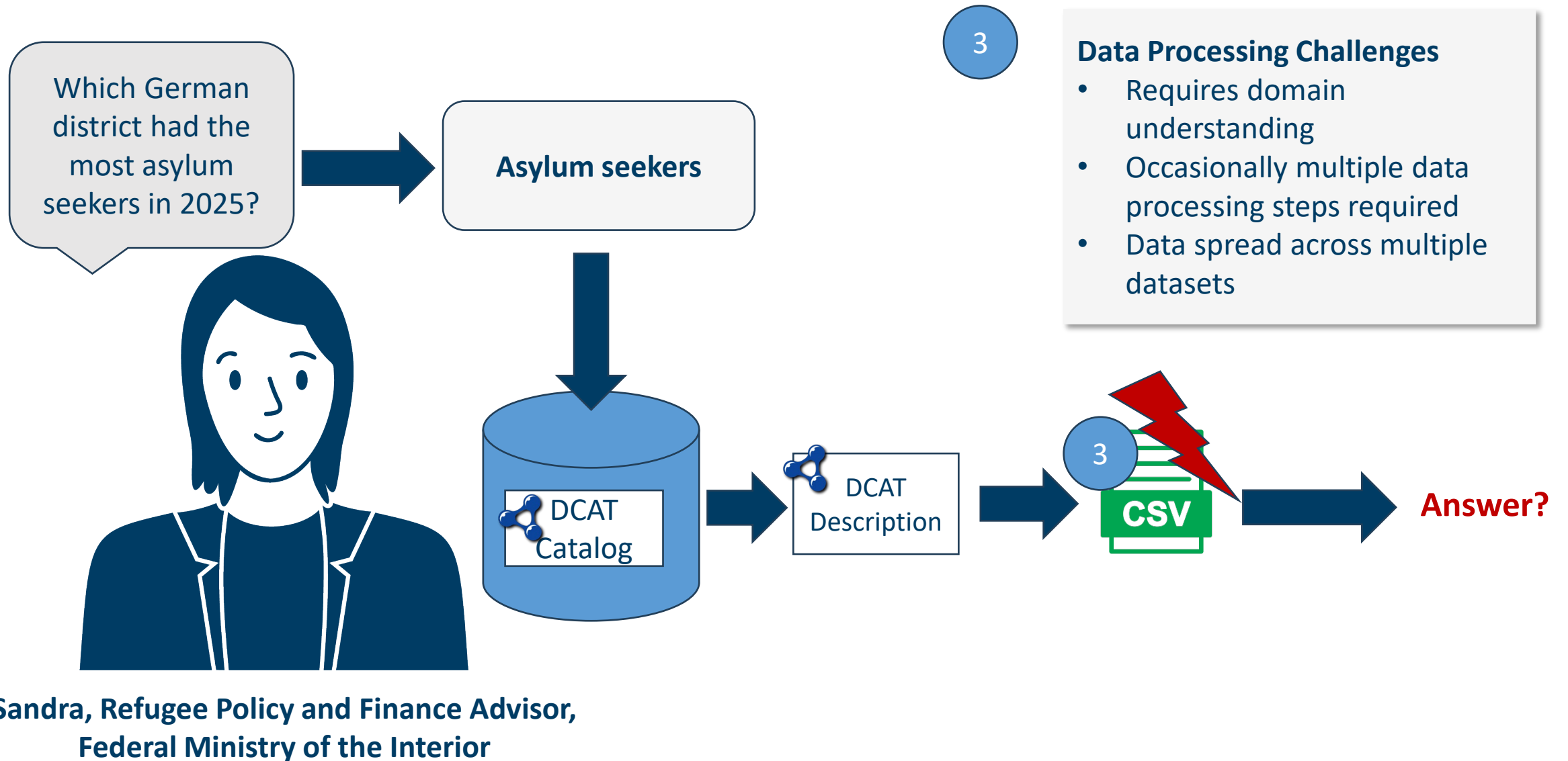
Open Data Question Answering – Challenges



Open Data Question Answering – Challenges

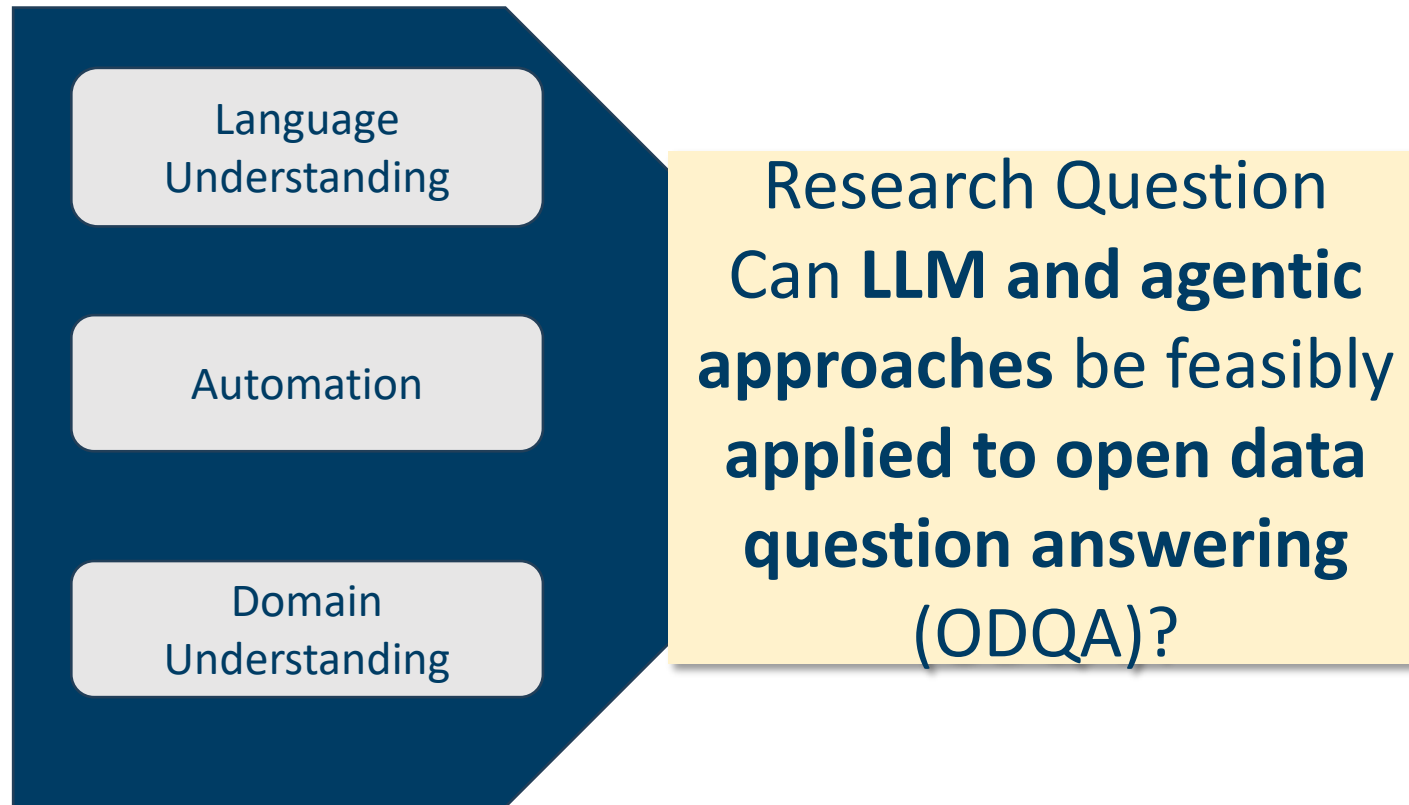


Open Data Question Answering – Challenges



Open Data Question Answering

Project 1:
Agentic Open Data
Question Answering



Open Data Question Answering – Related Work

Project 1: Agentic Open Data Question Answering

Agentic Data Science

Previous studies have shown that data science tasks can be tackled with the help of agentic approaches (Sun et al.; Hong et al. 2024). **So far, agentic data science approaches have not been applied for the open data domain.**

Natural Language Interfaces for Open Data

Studies have predominantly focused on Natural Language interfaces for text data, where a RAG approach was chosen (Schelhorn, 2024; Kalyuzhnaya, 2025). **Natural language interfaces for question answering on tabular data from open data portals are missing.**

Open Data Question Answering – ODQA Benchmark

Project 1:
Agentic Open Data
Question Answering

- **{en,de}-questions.csv**: Files containing the question–answer pairs in German and English.
- **sources.csv**: File including a unique mapping of each question id to corresponding source file(s)
- **data**: Directory containing the source files.
- **metadata**: Directory containing the DCAT metadata descriptions
- **govdata-catalog**: snippet of the GovData DCAT catalog (serialized in rdf/xml or turtle) as of August 2025

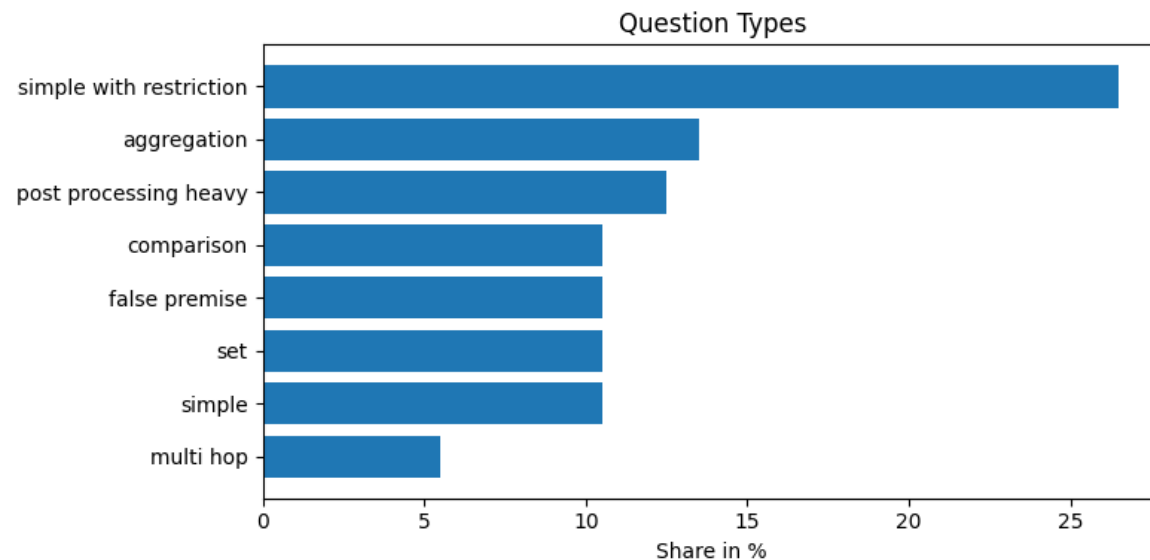
Statistic	Value
Total questions	200
DCAT themes	13
Task types	2
Question types	8
File types	2
Source files	220



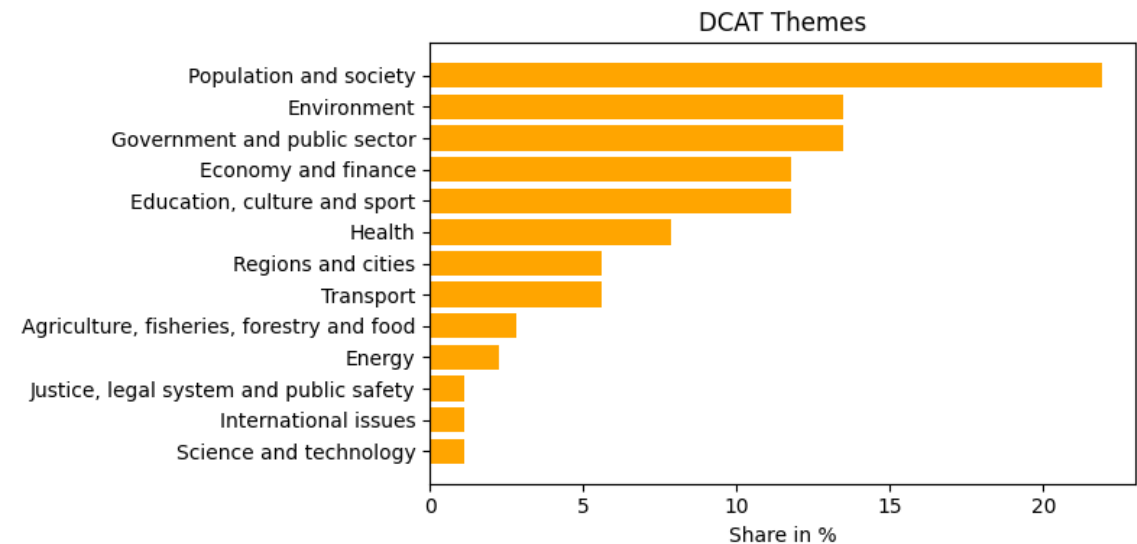
ODQA-Benchmark-Repository: <https://github.com/OpenData-IQ/ODQA/tree/master/open-data-benchmark>

Open Data Question Answering – ODQA Benchmark

Project 1: Agentic Open Data Question Answering



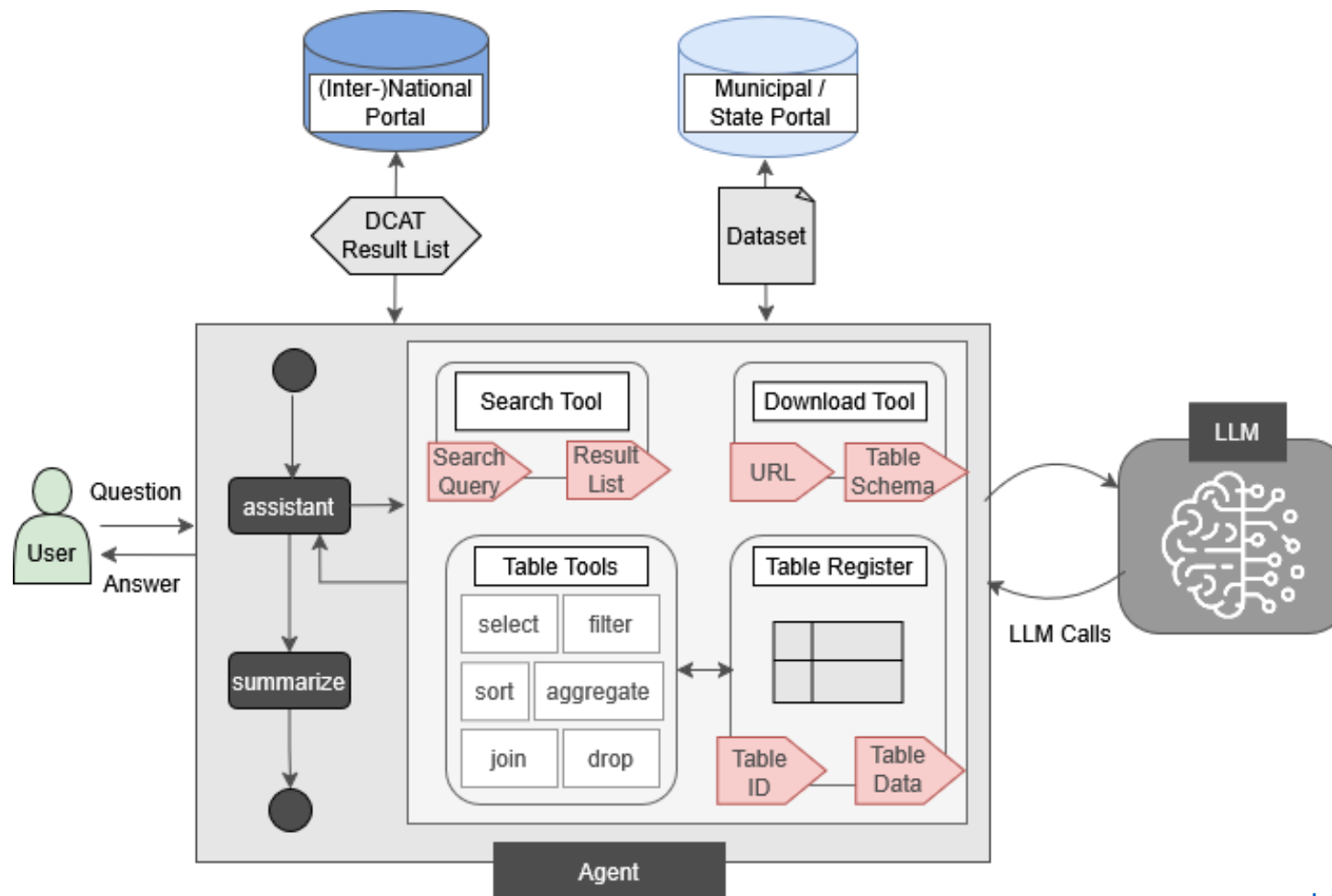
Question types come from the CRAG benchmark (Yang, 2024)



DCAT themes come from the EU vocabularies authority files

Open Data Question Answering – Agentic Setup

Project 1: Agentic Open Data Question Answering

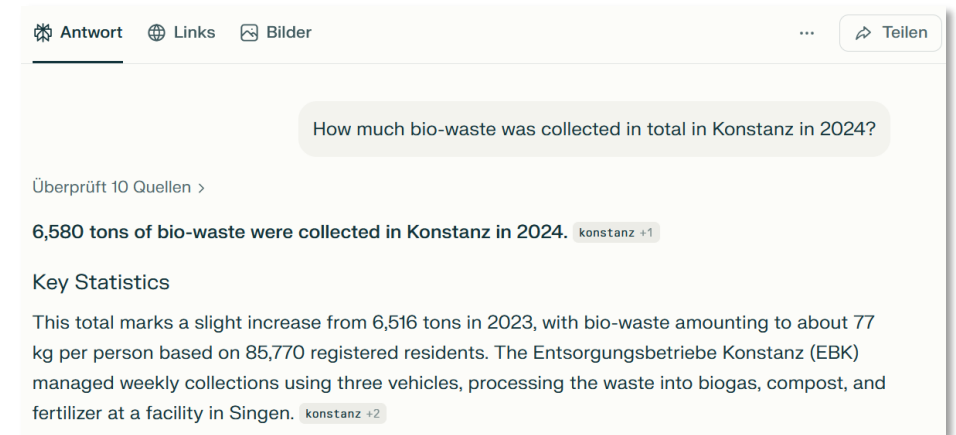


<https://github.com/OpenData-IQ/ODQA>

- **Testing the performance of the tool-calling LLM agent on the ODQA benchmark with different LLM models**
 - Higher-priced / proprietary: Claude Sonnet 3.7, GPT-5
 - Lower-priced / proprietary: Gemini 2.5 Flash, GPT-5 Mini
 - Open- Source models: Deepseek R1, Mistral Medium 3.1
- **Comparing agent performance with state-of-the-art retrieval-augmented generation systems (SOTA RAG), such as GPT-4o-Search and Perplexity.AI (Perplexity Sonar)**



SOTA-RAG-System Perplexity.AI



Model	Search Setup	Completion Rate	Success Rate	Conditional Accuracy	Tool Calls
Claude 3.7 Sonnet	LLM Agent	55.5	44.5	80.2	8.3 ± 3.5
Deepseek R1	LLM Agent	75.1	26.4	35.1	5.9 ± 2.9
Gemini 2.5 Flash	LLM Agent	82.4	40.7	49.4	3.7 ± 2.5
GPT-5	LLM Agent	58.5	57.0	97.4	8.4 ± 4.0
GPT-5 Mini	LLM Agent	64.0	55.0	85.9	7.5 ± 3.5
GPT-5 Mini (40)	LLM Agent	78.0	66.5	85.3	8.5 ± 6.0
Mistral Medium	LLM Agent	67.5	37.5	55.5	5.8 ± 3.6
<i>GPT-4o Search</i>	<i>SOTA RAG</i>	92.5	21.5	23.2	-
<i>Perplexity Sonar</i>	<i>SOTA RAG</i>	96.5	23.0	23.8	-

Open Data Question Answering – Results Summary

Project 1:
Agentic Open Data
Question Answering



Non-trivial accuracy results, but still not production ready



Public search / RAG systems should not be used for ODQA



Agentic approaches for ODQA need AI ready DCAT metadata

Addressing Metadata Challenges

Related Work

Authors	Models	Keywords dcat:keyword	Themes dcat:theme	Description dct:description	Additional fields	LLM Parameter	Few-Shot- Prompting	Prompting with example data	Evaluation with historic data and F1-Scoring (unless indicated otherwise)	Evaluation	User Interface
Kliimask & Nikiforova (2024) Open Data Portal Estonia	GPT-3.5-turbo, GPT-4	✓	✗	✗		✗	✗	✓	✗	✓ N=22 (Users) Ø 4.4 of 5	✓
Ahmed & Polini (2025) European Open Data Portal	(Fine-tuned) T5-small, T5-Large	✓	✓	✗	✗	✗	✗	✗	✓ Keywords: 0.45 (T5-small) 0.61 (T5-large) Themes: 0.63 (T5-small) 0.83 (T5-large)	✗	✓
Eger et al. (2025) Open Data Portal Saxony	Mistral-7B	✓	✓	✓	✓ Temporal and spatial data based on file names	✗	✗	✓	✗	✓ N=4 (Users), n=90 (Test runs) Approx. 87% correctly generated descriptions	✓

Addressing Metadata Challenges

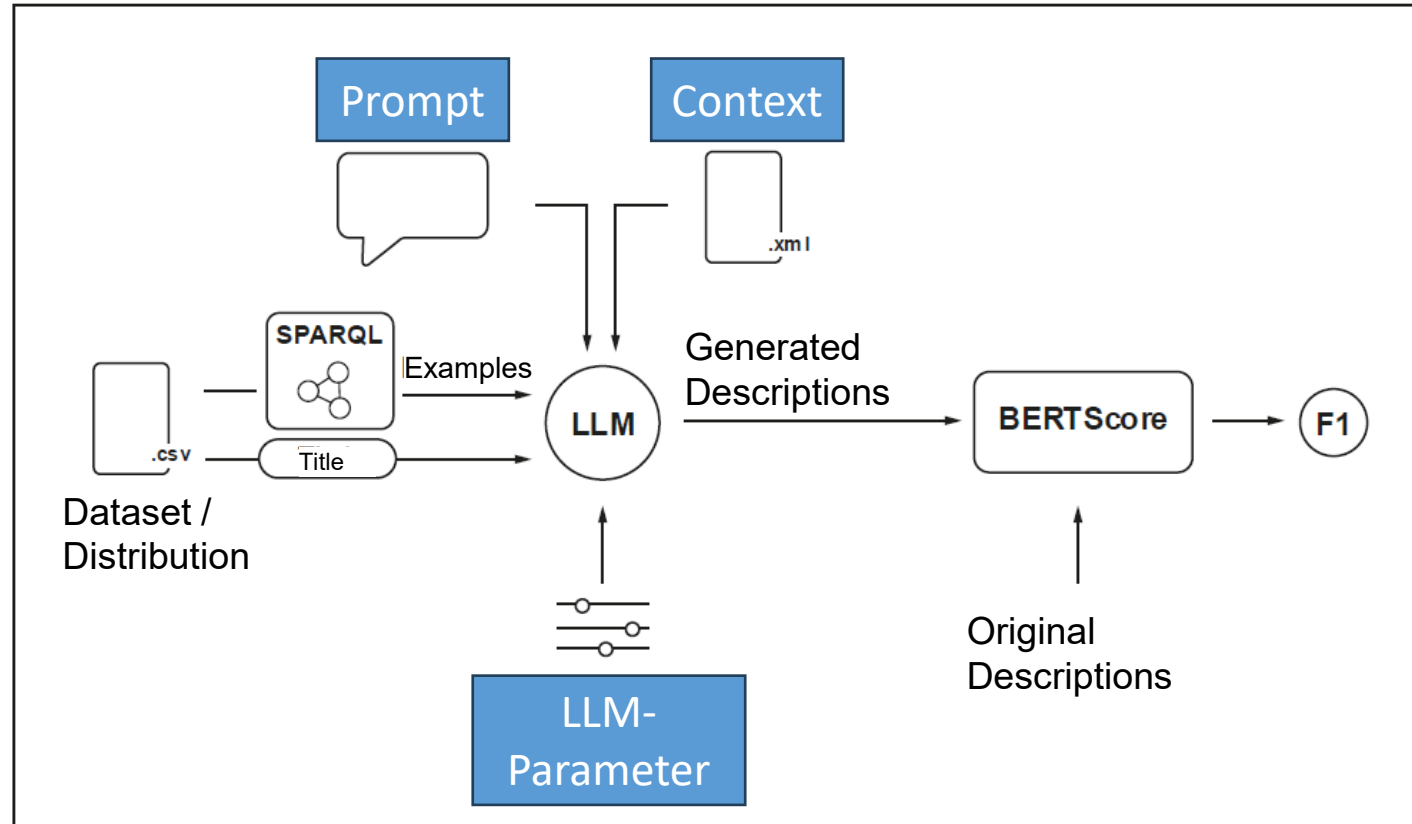
Verwandte Arbeiten

Authors	Models	Keywords dcat:keyword	Themes dcat:theme	Description dct:description	Additional fields	LLM Parameter	Prompting-Techniques (CoT, Few Shots)	Prompting with example data	Evaluation with historic data and F1-Scoring (unless indicated otherwise)	Evaluation	User Interface
Busch et al. 2025 EUR-LEX, GIZ sector dataset	T5, LLM (3B, 8B, 70B), Gemini (Flash, Pro, GPT (2, 4o, 4o-mini))	✓	✓	✓	✓ Temporal and spatial fields, creator, language	✗	✓ One-Shot vs. Few-Shot-Prompting	✗	✓ Beschreibung: 0.89 cosine similarity (Bertscore) with reference texts Themes: 0.55-0.79	✗	✗
Zhang et al., 2025, Open Data Portal USA	Llama 8B, GPT (4o-mini)	✗	✗	✓	✗	✗	✓	✓ Automatic generation of semantic profile as preprocessing steps	✓ 0.71-0.89 NDCG@20 (best configuration)	✓ N=3 (Users) N= 148 (descriptions) 8.85 out of 10 for text quality (accuracy, readability)	✗
Markgraf, Mark, 2025 Open Data Saxony-Anhalt	GPT-4	(✓) Not quantitatively evaluated	✗	✓	✗	✓	✓	✓	✓ ca. 0.82 cosine similarity (Bertscore)	✓ N=7 (Users) SUS-Score=80.7	✓

Addressing Metadata Challenges

Project 2: Automatic Metadata Enrichment with (L)LMs

Test setup for LLM-based descriptions
dct:description



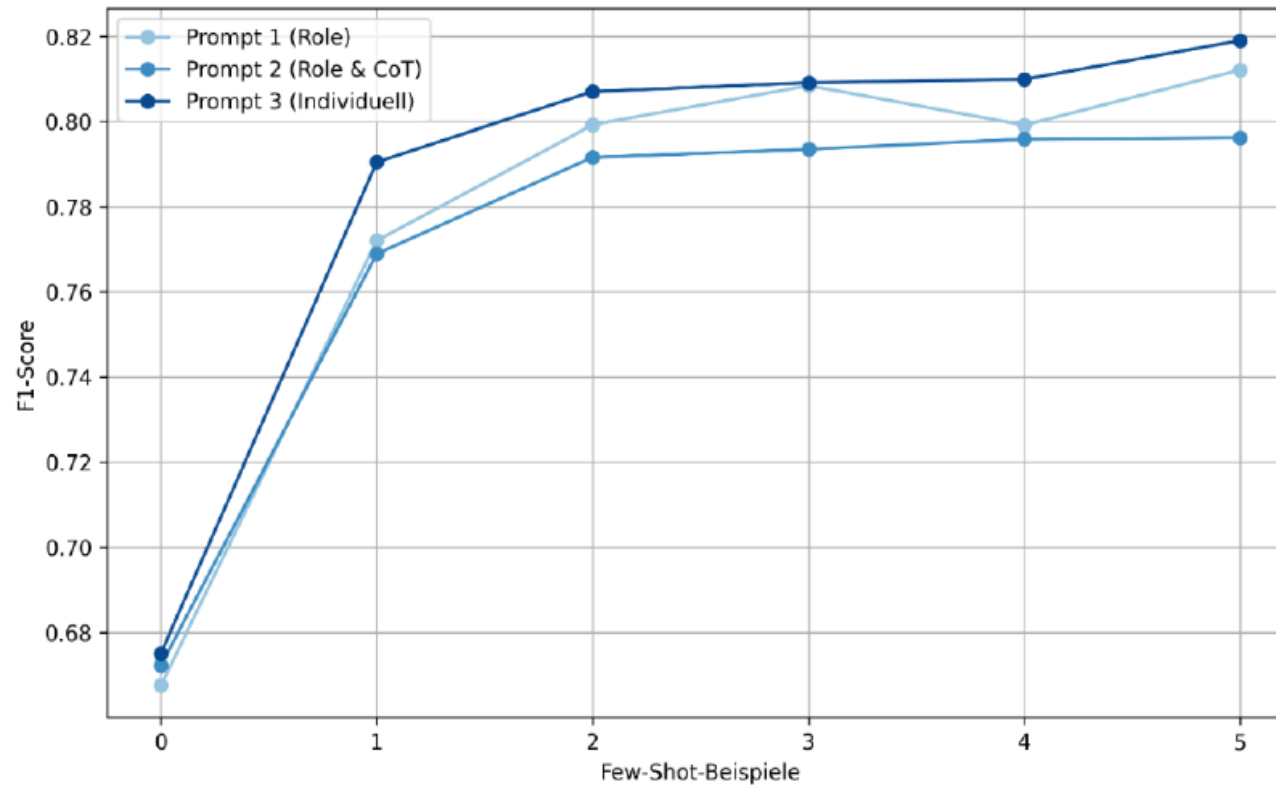
78 Test Cases
Open Data
Saxony Anhalt

Source: Bachelor thesis, Markgraf, 2025

Addressing Metadata Challenges

Project 2: Automatic Metadata Enrichment with (L)LMs

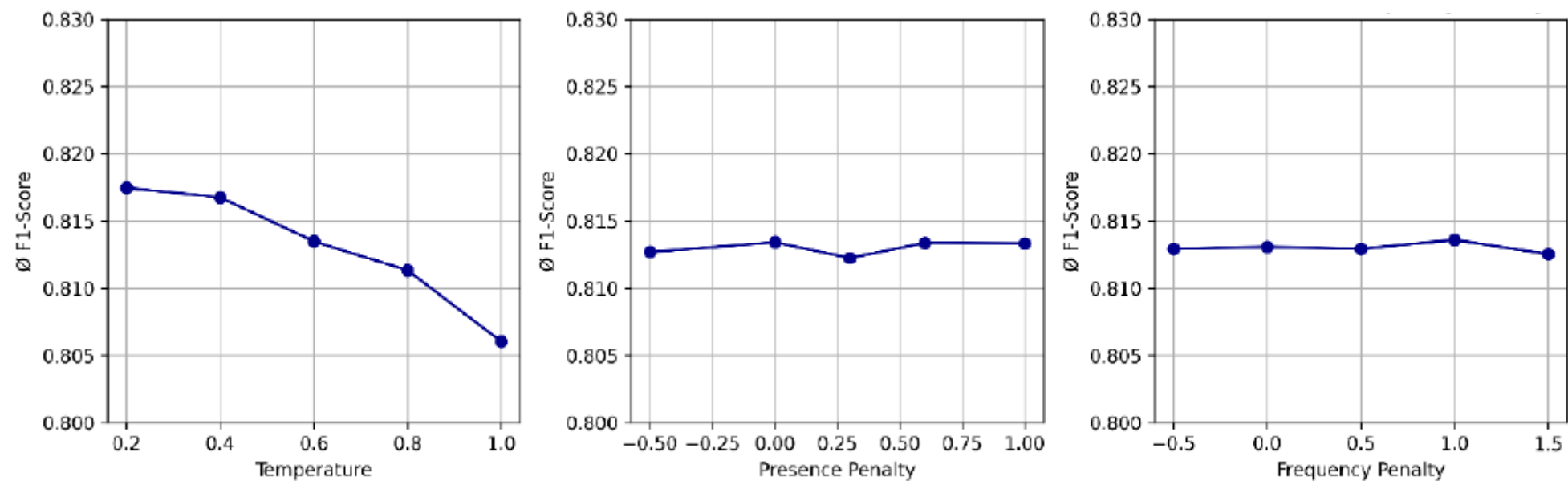
Results of LLM-based descriptions `dct:description`



Source: Bachelor thesis, Markgraf, 2025

Results of LLM-based descriptions

dct:description



Quelle: Markgraf, 2025

Addressing Metadata Challenges

Project 2: Automatic Metadata Enrichment with (L)LMs

Expert study with exploratory metadata editor
<https://llm4opendata.streamlit.app>

Research Question

What defines an effective open data metadata editor in the LLM era?

- Process
- Features
- Human vs. LLM

Addressing Metadata Challenges

Step 1:
Upload & Data Types

Expert study with exploratory metadata editor
<https://ilm4opendata.streamlit.app>

Schritt 1: Upload & Datentypen

1109_Hundesteuer.csv
1.1KB

+

CSV hochladen

27 Zeilen wurden hochgeladen.

	jahr	ersthunde	zweithunde	weitere_hunde
0	1998	4479	152	28
1	1999	4542	176	30
2	2000	4601	173	32
3	2001	4523	169	26
4	2002	4631	162	19

CSVW-Spaltenbeschreibung

jahr

Datentyp

xsd:string

Beschreibung

☐ Pflichtfeld

> Optionale Constraints

- Desired Features
- Data Upload
 - Schema Description
 - Data Quality Assurance (planned)

Addressing Metadata Challenges

Step 2: Metadata Fields & LLM Configuration



URI List



Search Index

Expert study with exploratory metadata editor
<https://ilm4opendata.streamlit.app>

Schritt 2: Metadaten & DCAT

Datensatz-Titel *

z.B. Unternehmenszahlen in Halle (Saale)

Veröffentlichende Stelle *

Bitte auswählen...

Lizenz

Bitte auswählen...

Verfügbarkeit

Bitte auswählen...

Zeitliche Abdeckung

Zeitraum von

YYYY/MM/DD

Zeitraum bis

YYYY/MM/DD

Räumliche Abdeckung

Gebiet 1

Halle

Halle (Saale), Stadt

+ Ort hinzufügen

Project 2: Automatic Metadata Enrichment with (L)LMs

Desired Features

- Mandatory and recommended DCAT fields with online documentation
- URI-based term suggestions

Addressing Metadata Challenges

Step 2: Metadata Fields

Expert study with exploratory metadata editor
<https://llm4opendata.streamlit.app>

▼ KI-Konfiguration

KI-Modelle ?

GPT-5-mini ▼

Die folgende Nachricht wird an die KI übergeben: ?

Du bist ein Experte für Open-Data-Metadaten nach DCAT-AP.de.

Deine Aufgabe ist es, vorhandene Metadaten eines Datensatzes zu prüfen, sinnvoll zu ergänzen und daraus hochwertige DCAT-Metadaten zu generieren.

Erzeuge ausschließlich folgende Felder:

- dct:description
- dcat:theme
- dcat:keyword

Berücksichtige dabei alle bereitgestellten Informationen, insbesondere:

- vorhandene Beschreibung
- Titel
- Publisher
- Beispieldaten
- sonstige Hinweise

REGELN FÜR dct:description:

Temperatur ?

0.00

Project 2: Automatic Metadata Enrichment with (L)LMs

Desired Features

LLM Configuration

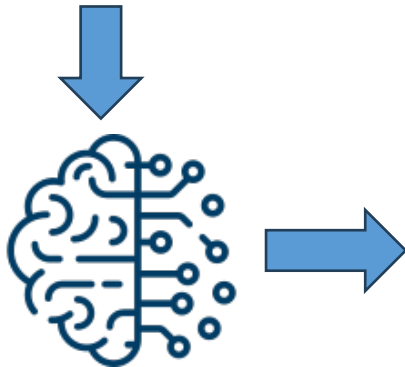
- Model selection
- System prompt
- LLM parameter

Addressing Metadata Challenges

Project 2: Automatic Metadata Enrichment with (L)LMs

Step 3:
LLM-based metadata
enhancement

LLM Configuration
+ System Prompt
+ Example Data
+ initial metadata
+ similar datasets
(planned)



Expert study with exploratory metadata editor
<https://llm4opendata.streamlit.app>

Schritt 3: Beschreibungs-Erstellung

Datensatz-Beschreibung *

Datensatz zu jährlichen Angaben der Hundesteuer für die Stadt Halle (Saale). Er umfasst Zählwerte wie Erst-, Zweit- und weitere Hunde in Euro. Die bereitgestellten Beispieldaten zeigen Jahreswerte für 1998–2007.

Schlagwörter

Hundesteuer × Ersthund × Zweithund × Steuerermäßigung × Steuerbefreiung × Steuereinnahmen ×

Themen

Regierung und ö... ×

Metadaten generieren

ZIP herunterladen

Desired Features

- Metadata fields with LLM-based suggestion (editable)
- SHACL-based DCAT validation (planned)
- Download or publication of DCAT+ schema description + file(s)

Addressing Metadata Challenges

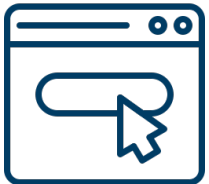
Summary (so far)



LLMs already produce good results when generating metadata



`dct:description` should be generated based on other metadata fields



Human-in-the loop approach needed

References

Work from HS Merseburg

- Markgraf, Mark: Automatisierte Generierung von Metadatenbeschreibungen für Open-Data-Kataloge am Beispiel des Landes Sachsen-Anhalt unter Einsatz von Large Language Models (LLM), Bachelorarbeit, Hochschule Merseburg, 2025 (Betreuerin: Lisa Wenige)
- Wenige, Lisa, Lena Tohoff, Doreen Straß. ODQA - A Starting Point for Agentic Open Data Question Answering. 19th International Conference on Metadata and Semantics Research (MTSR 2025) (in press)

Literature

- Ahmed, Umair, and Andrea Polini. "Enhancing open data findability: Fine-tuning llms (t5) for metadata generation." *Conference on Digital Government Research*. Vol. 26. 2025.
- Busch, Lennart, Daniel Tebernum, and Gissel Velarde. "Exploring llm capabilities in extracting dcat-compatible metadata for data cataloging." *arXiv preprint arXiv:2507.05282* (2025).
- Eger, Björn-Lennart, et al. "Mit Open-Source-LLMs zu aussagekräftigen Metadaten: Sprachmodelle als Schlüssel für nutzerfreundliche Open-Data-Portale." *HMD Praxis der Wirtschaftsinformatik* 62.5 (2025): 1112-1126.
- Hong, S., Lin, Y., Liu, B., Liu, B., Wu, B., Zhang, C., et al.: Data Interpreter: An LLM Agent For Data Science (Oct 2024), <http://arxiv.org/abs/2402>.
- Kalyuzhnaya, A., Mityagin, S., Lutsenko, E., Getmanov, A., Aksenkin, Y., Fatkhiev, K., et al.: LLM Agents for Smart City Management: Enhancing Decision Support Through Multi-Agent AI Systems. *Smart Cities* 8(1), 19 (Feb 2025), <https://www.mdpi.com/2624-6511/8/1/19>, publisher: Multidisciplinary Digital Publishing Institute
- Kliimask, Kevin, and Anastasija Nikiforova. "TAGIFY: LLM-powered tagging interface for improved data findability on OGD portals." *2024 Fifth International Conference on Intelligent Data Science Technologies and Applications (IDSTA)*. IEEE, 2024.
- Schelhorn, T.C., Gnewuch, U., Maedche, A.: Designing a Large Language Model Based Open Data Assistant for Effective Use. In: Mandviwalla, M., Söllner, M., Tuunanen, T. (eds.) *Design Science Research for a Resilient Future*. pp. 398–411. Springer Nature Switzerland, Cham (2024). https://doi.org/10.1007/978-3-031-61175-9_27
- Sun, M., Han, R., Jiang, B., Qi, H., Sun, D., Yuan, Y., et al.: A Survey on Large Language Model-based Agents for Statistics and Data Science (Dec 2024), <http://arxiv.org/abs/2412.14222>
- Yang, Xiao, et al. "Crag-comprehensive rag benchmark." *Advances in Neural Information Processing Systems* 37 (2024): 10470-10490.

Pictures

- Personas, Lena Tohoff
- Icons - Flaticon

Thank you for your attention!

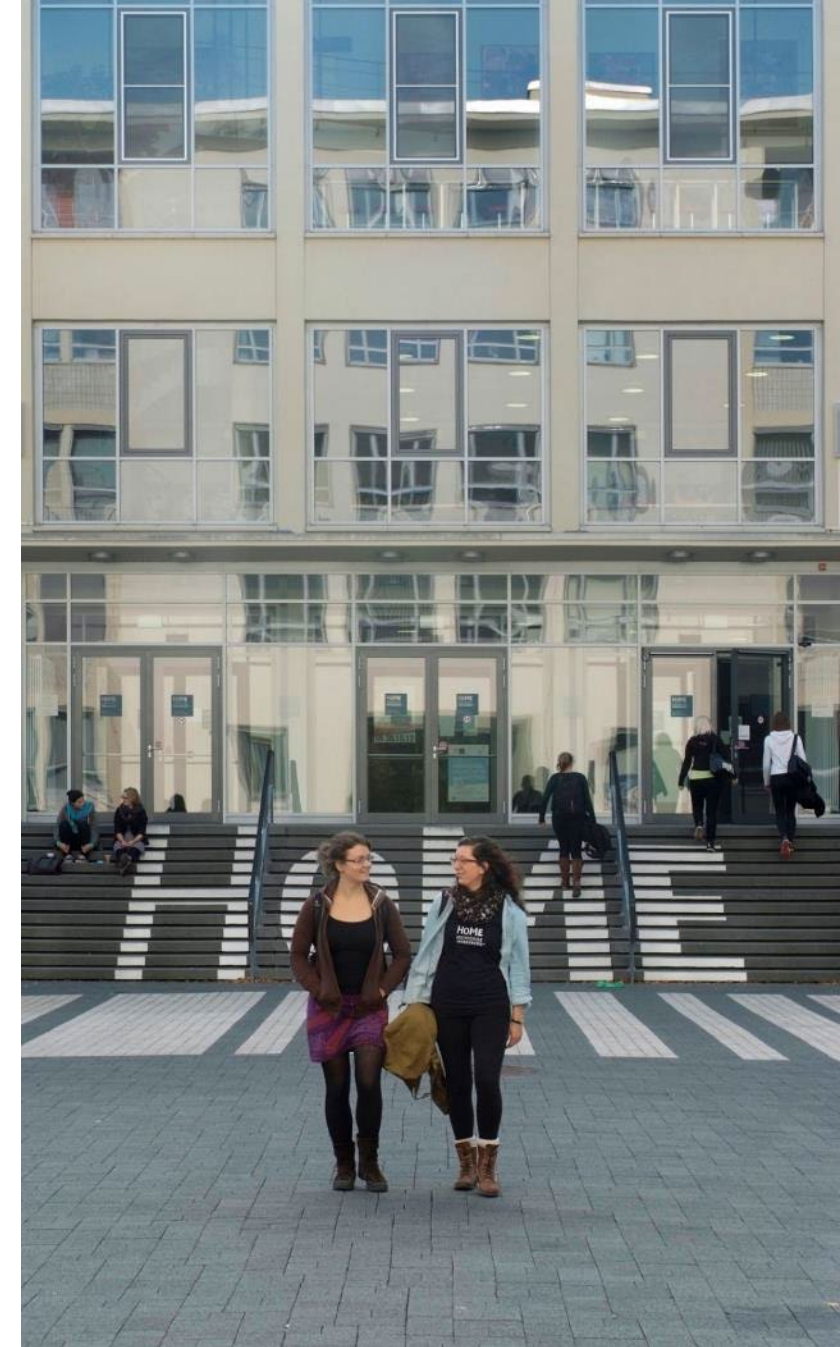
Questions?

Kontakt

Lisa Wenige

Hochschule Merseburg
Eberhard-Leibnitz-Strasse 2
06217 Merseburg

lisa.wenige@hs-merseburg.de





www.hs-merseburg.de